# Exhibit 4

Exhibit 4

#### Case3:10-cv-04892-RS Document44 Filed03/30/12 Page2 of 16

U.S. Department of Homeland Security 500 12<sup>th</sup> Street, SW, Stop 5009 Washington, DC 20536-5009



September 29, 2011

MS. JENNIFER LYNCH ELECTRONIC FRONTIER FOUNDATION 454 SHOTWELL STREET SAN FRANCISCO, CA 94110

**RE:** ICE FOIA Case Number 2011FOIA13220

Dear Ms. Lynch:

This is the final response to your Freedom of Information Act (FOIA) request to Federal Bureau of Investigations (FBI), dated September 28, 2010. You are seeking all agency records created on or after January 1, 2001 (including, but not limited to, electronic records) discussing, concerning, or reflecting the following:

- 1. any problems, obstacles or limitations that hamper the FBI's current ability to conduct surveillance on communications systems or networks including, but not limited to, encrypted services like Blackberry (RIM), social networking sites like Facebook, peer-to-peer messaging services or Voice over Internet Protocol (VoIP) services like Skype, etc.;
- 2. any communications or discussions with the operators of communications systems or networks (including, but not limited to, those providing encrypted communications, social networking, and peer-to-peer messaging services), or with equipment manufacturers and vendors, concerning technical difficulties the FBI has encountered in conducting authorized electronic surveillance;
- 3. any communications or discussions concerning technical difficulties the FBI has encountered to obtaining assistance from non-US-based operators of communications systems or network, or with equipment manufacturers and vendors in the conduct of authorized electronic surveillance;
- 4. any communications or discussions with the operators of communications systems or networks, or with equipment manufacturers and vendors, concerning development and needs related to electronic communications surveillance enabling technology;
- 5. any communications or discussions with foreign government representatives or trade groups about trade restrictions or import or export controls related to electronic communications surveillance-enabling technology;
- 6. any briefings, discussions, or exchanges between FBI officials and member of the Senate or house Representative concerning implementing a requirement for electronic communications surveillance-enabling technology, including, but not limited to, proposed amendments to the Communications Assistance to law Enforcement Act (CALEA).

A search of the FBI for records responsive to your request produced twelve (12) pages of documents that originated from U.S. Immigration and Customs Enforcement (ICE). The FBI referred these documents to ICE for review and processing under the FOIA.

Your request was processed under the FOIA 5 U.S.C. § 552. After a review of the records referred by the FBI, I have determined that portions of the documents will be withheld pursuant to Title 5 U.S.C. § 552Title (b)(6), (b)(7)(C) and (b)(7)(E) of the FOIA as described below.

ICE has applied Exemptions 6 and 7(C) to protect from disclosure e-mail addresses as well as the last four digits of the direct phone numbers of DHS employees and third parties contained within the documents.

**FOIA Exemption 6** exempts from disclosure personnel or medical files and similar files the release of which would cause a clearly unwarranted invasion of personal privacy. This requires a balancing of the public's right to disclosure against the individual's right privacy. The types of documents and/or information that we have withheld may consist of birth certificates, naturalization certificates, driver license, social security numbers, home addresses, dates of birth, or various other documents and/or information belonging to a third party that are considered personal. The privacy interests of the individuals in the records you have requested outweigh any minimal public interest in disclosure of the information. Any private interest you may have in that information does not factor into the aforementioned balancing test.

**Exemption 7(C)** protects records or information compiled for law enforcement purposes that could reasonably be expected to constitute an unwarranted invasion of personal privacy. This exemption takes particular note of the strong interests of individuals, whether they are suspects, witnesses, or investigators, in not being unwarrantably associated with alleged criminal activity. That interest extends to persons who are not only the subjects of the investigation, but those who may have their privacy invaded by having their identities and information about them revealed in connection with an investigation. Based upon the traditional recognition of strong privacy interest in law enforcement records, categorical withholding of information that identifies third parties in law enforcement records is ordinarily appropriate. As such, I have determined that the privacy interest in the identities of individuals in the records you have requested clearly outweigh any minimal public interest in disclosure of the information. Please note that any private interest you may have in that information does not factor into this determination. The types of documents and/or information that we have withheld could consist of names, addresses, identification numbers, telephone numbers, fax numbers, or various other documents that are considered personal.

ICE has applied Exemption 7(E) to protect from disclosure law enforcement systems checks, techniques and/or procedures used during an investigation.

**Exemption 7(E)** protects records compiled for law enforcement purposes, the release of which would disclose techniques and/or procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law. I determined that disclosure of law enforcement systems checks, manuals, checkpoint locations, surveillance techniques could reasonably be expected to risk circumvention of the law. Additionally, the techniques and procedures at issue are not well known to the public.

You have the right to appeal our withholding determination. Should you wish to do so, you must send your appeal and a copy of this letter, within 60 days of the date of this letter to: U.S. Immigration Customs Enforcement, Office of Principal Legal Advisor, U.S. Department of Homeland Security, Freedom of Information Office, 500 12<sup>th</sup> Street, SW, Stop 5009, Washington, D.C. 20536-5009, following the procedures outlined in the DHS regulations at 6 C.F.R. § 5.9. Your

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envelope and letter should be marked "FOIA Appeal." Copies of the FOIA and DHS regulations are available at <a href="https://www.dhs.gov/foia">www.dhs.gov/foia</a>.

Provisions of the FOIA and Privacy Act allow us to recover part of the cost of complying with your request. In this instance, because the cost is below the \$14 minimum, there is no charge.

If you need to contact our office about this matter, please refer to FOIA case number 2011FOIA13220. This office can be reached at (202) 732-0600 or (866) 633-1182.

Sincerely,

Catrina M. Pavlik-Keenan

FOIA Officer

Enclosure(s): 12 pages

<sup>1</sup> 6 CFR § 5.11(d)(4).

www.ice.gov

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(b)(6), (b)(7)c

## **Electronic Surveillance Capability Assessment Results**

### 1.0 Overview

In support of the Federal Bureau of Investigation's (FBI) "Going Dark" initiative, the Law Enforcement Executive Forum requested the Law Enforcement Support and Information Management (LESIM) Technical Operations Unit (TechOps) collect information about cases where investigations have been negatively impacted by communications carriers' delay in implementation, interruption, partial compliance, or non compliance with a lawful electronic surveillance order. Also, information was collected about cases where electronic surveillance was not considered due to lack of technical capability. This was accomplished by sending an Electronic Surveillance Survey and a Records Request Survey to all Special Agent in Charge (SAC) offices.

## 2.0 Report from SAC Offices

The following offices have reported that investigations have been negatively impacted by one or more of the above criteria or those listed in the surveys. Where applicable, the reducted surveys are attached. Other results are listed below.

#### 2.1 SAC Atlanta

See attached survey.

#### 2.2 SAC Buffalo

See attached survey.

#### 2.3 SAC Honelulu

The Airport Office reported delays as long as three to four months in receiving results for all subpoena requests served on T-Mobile and Cricket Communications.

Resident Agent in Charge (RAC) Guam reported that wired/wireless communication companies on Guam are not Communications Assistance for Law Enforcement Act of 1994 (CALEA) compliant. Agents have heard that there has been a cooperative effort by the Federal Bureau if Investigation (FBI), Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), Drug Enforcement Agency (DBA), U.S. Marshals and the U.S. Attorneys Office to force a dialogue with the companies on Guam (GTA, IT&E, Docomo & iConnect) to address this issue. Agents believe that ICE needs to engage this group and recommend that Marianas Cable Vision (MCV) be added to the list of companies that needs to be CALEA compliant. MCV now offers Voice over IP phone service.

#### 2.4 SAC Miami

See attached survey.

#### 2.5 SAC New York

See attached survey.

#### 2.6 SAC Phoenix

Assistant Special Agent in Charge (ASAC) Yuma reported that a significant number of their targets use Mexican Nextel phones.

(b)(7)e

(b)(7)e

#### 2.7 SAC San Antonio

ASAC McAllen reported that they were only able to receive call data and content from one of two targets on a Title III intercept. The target phones were both Sprint-Nextel iDEN handsets and the problem was experienced with the Push-to Talk (PTT) delivery. Both targets were being served by the same Motorola Dispatch Audio Processor (DAP) and the call data and content was being delivered by the same iDEN Surveillance Gateway (ISG).

(b)(7)e

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SAC Atlanta

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題	CALEA		a FAX: (703) 495(b)(6). compliance incident R	oriant	
Ž	(b)(6), (b)(7)c		148 178	9/71	(b)(6), (b)(7)
4	Contact Name	( <i>)</i> —	DITSICE Agency	Phone (1	23-456-7890)
1,	Did you use:ELSUR'in your inv	estigation? 🐧	(go to quastion #3)		
2.	What was the reason for not us	•	•		
~.	Cost 8  No Assistance Capability. Unable to identify target.	Unable to pro	•	O. Other	
<b>3</b> .	Date of Order: (mm) / (.dd)	/ ( ///// )	Case ID:		(optional)
4.	Type of Electronic Surveillance O 27/03(d) Ordet	(ELSUR) Order O Other	Pen Registry / Trep & 7	Trace: O Title III	
5.	Telephone/Communication Cor	inpany. Name:	Southern L	INC.	·
6. i	O Volé.	Airto - Ground Instant Messephi Cultular Broadban	O Satellite Provider O Ettler To The Home d: O; titlemåt San/ce/Po	кетти): Öw	nble - DSL - ISP RAAX AAB - Social Networking
7.	Type of Investigation: Opins Organized Crime Violent Crime Violent Crime	Computer Crime Fugitive White-coller	Homickie O Public Comption Other: M.M.	ignation Ore	drapping ergrism
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g,	if the telephone/communication delay?	service provide	er caused a delay in life imi	elementation of ELSI	JR, how long was:the
C	No delay 0 1 to 3 days O More than 3 weeks O More	O 4 to 6 days	More than a week ( More than 2 months	More than 2 weeks Other	
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17.	What reason(s) did the lelephon compliance. O delay in implem O cost s	entation, () in	terruption in obtaining ELS	UR evidence?	
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Return via FAX: (703):495 - 6079 Provider Noncompliance With Retrieval of Communication Records (b)(6), (b)(7)c**りゅう リンコ** (b)(6), (b)(7)c COMMEN WARRE 775 (b)(6), (b)(7)c Contact Acanev Contaci's Email Information Provided in a Timely Mariner? O Yes St.No (b)(7)eCosp (D) Provider Name: O DSL:- Internat Access Provider Provider Type: Salellite - Internet Access. Provide. Oial-Up - internet Access Provider Satellite - Telephony: C E-Mall - Internet Provider O VolP - Internet Telephony Service FIOS - Internet Access Provider ( WEMAX O internot Service/Portal Provider Other\_ Type of Information Requested: O IP Assignment Log (C) Subscriber Record OIP Connection Log Stored Toxt Massaga Qiljur - Call Record Earliest Date OL OL SOCH Record Could Have Been Requested: Actual Date of Record Was Requested: investigation: Compulsory Process Used for Request: 18 USC 2073 180 + day old communications 18 USC 2072 Immediate Danger of Death or Serious Physical Injury Disclosure Court Order 18 USC 2073(d) Court Clider Federal All Writs Order Federal Grand Jury Subponna 18 USC 2079 National Security Letters Federal Executive Order Federal-Search Warrants Administrative Records Subpouna Petieral Grand Jury Subpoons. O.N/A O Cliner, Provider Explanation For information Unavailabilitys Provider Fee Requested to Process Raw Date O Date returned loss than one month C Date returned one to three months O Other \_ Ogla retuned three to six months impact of Unavailable information on investigation: Was there Partial Compilaries with the Order? Yós. O Case Close Case Hindured Case inictive Olhar\_ Providers Response Season Aches

(mm) / (.dd) / (yyyy) Pormst of Records Sectionic Paper Provided: Singr

Description of impact of Noncompliance on investigation (enclosed separate sheet if necessary):

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## Return via FAX: (703) 485 - 6079

	うなででな 女	ELBUR Moncom	plience incident Report	
	(b)(6), (b)(7)c	ICE	716	<b>- 218</b> • (b)(6), (b)(7)c
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1.	Did you use ELSUR in yo	our investigation? Ye	S (go to question #2) NO (	po to quesson ilij
2,	What was the reason for	not using ELSUR? (effer oc	empleting question 2, go to question	012)
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	O Unable to identify terget			بالأسمار بال
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	Organized Crime  Visited Crime	O Fugitive	O Public Corruption Other:	OTerroriem
<b>a</b>		<b>O</b>	only able to provide partial comp	denough the III RIIR
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			More than a week	weeks .
	O Mose Rest 7 weeks (	Mare then a month	More than 2 months O Other_	
10.	if the telephone/communicateruption?	ication service provider cau	eed an interruption during the use	of ELSUR, how long was th
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	O 4 to 6 days O Mon	Pitten a week Alors than	2 weeks O Mars Tren 2 weeks	O filore than a month
11.	What respon(s) disidife to	iephone/communication es	rvice provider give for (select all ti tion in obtaining ELSUR evidence	tet epplyj: Glariel
	compliance, Octaby in it	mplementation, @ Internat	ation in obtaining ELSUR evidence	7
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	O thusble to identify turget	Other Sus	tem technises	issues
12.	What was the Impact on t	ine investigation?		
	() Holefort	Case insuline	Cose alcoad .	
	Case Mindared	O other	***************************************	
		•		



#### **ELSUR Noncompliance Incident Report Comments Page**

line serviced by Cricket Communications These problems included daily
occurrences of intercepted communications that were missing either data
or content. We had numerous instances of calls received where direction
and/or digits were not provided by the service provider. Also, for
approximately four months the office attempted to obtain a useable celleite
mapping template for target location data. Several Cricket employees
were notified of the problem multiple times over a four month time period.
No satisfactory resolution was ever provided by Cricket. In fact, most
emails and phone calls regarding this issue were not returned.

5), (b)(7)c ALL FBI INFORMATION CONTAINED

HUREIN IS UNCLASSIFIED DATE 05-13+2011 BY (b)(6	X: (703) 495 - 8079	Provider Noncommignee With Retrieval of Communication Records	6), (b)(7)c (b)(6), (b)(7)c
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(b)(6), (b)(7)c dh5.3.5.6  (b)(6), (b)(7)c dh5.3.5.6  Contacts finalinition Provided in a Timely Manner? O Yes No. 10.5.5.5.5.6	DSL-internat Access Provider Dial-Up - Internat Access Provider Dial-Up - Internat Access Provider PIOS - Internat Access Provider PIOS - Internat Access Provider Dial-Up - Internat Services Provider Dial-Up - Internat Access Provider Dial-Up - Internat Provider	O P Assignment Lag	1 2009 Record Could Have Boan 01 1 23 12009 1 (yyy) Requested: (mm) 1 (44) 1 (yyy)	12029 Record Was Requested: (mm) 1 (44) 1 (yyy)	Computatory Process Used for Request: () 18 USC 2073 180 + day old communications
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Impact of Unavailable Information on Case Hinds 

Description of impact of Homomptiance on Investigation (enclosed separate cheet if necessary):

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DATE 05-13-2011 BY (b)(6), (b)(7)c

Electronic Surveillance Canability Assessment Response SSA(b)(6), (b)(7) RAC/Ft. Plance 18 August 2009

On 26 January 2009, I faxed a Customs Summons to Comcast requesting: "Any and all records regarding the name, service and/or billing address; connection records or records of session times and durations; length of service (including start date) and types of service utilized; telephone or instrument number (including MAC Address) or other subscriber number or identity including any temporarily assigned network address; means and source of payment for such service (including any credit card or bank account information) for the account utilizing IP address

(b)(7)e on 22 January 2009 at 3:18 pm Eastern Standard Time."

On 6 February 2009, Comcast faxed back a response (an apparent form letter, dated 28 January 2009) advising their log files were, "either incomplete or contained an error" resulting in Comcast's inability to identify the subscriber. On 6 February at 3:16 PM, I left a message requesting a call back using the number provided on the response letter. I did not receive a call back.

On 10 February 2009, I contacted (b)(6), (b)(7)c Legal Coordinator, Comcast Légal Response Center, 856-324)(6), (b)(7) asked if the data was incomplete or if there was an error b)(6), (b)(7) reviewed the response and advised she could not tell. She stated that in order to determine if there was incomplete data or an error, I would need to speak with the technician who performed the lookup. I request contact with the unidentified technician who never called me<sub>0</sub>)(6), (b)(7) stated that there was likely a problem linking the IP address to the modem's MAC address. She further stated that when this occurs, the IP address and associated modem is disabled, causing the subscriber to contact Comcast to resume service with a new IP adress, meaning that the same problem should not occur in the future. She suggested sending another summons with different dates.

On 11 February 2009, I faxed a Customs Summons to Comcast requesting: "Any and all records regarding the name, service and/or billing address; connection records or records of session times and durations; length of service (including start date) and types of service utilized; telephone or instrument number (including MAC Address) or other subscriber number or identity including any temporarily assigned network address; means and source of payment for such service (including any credit card or bank account information) for the account(s) utilizing IP address (b)(7)e on the following dates and times: 26 November 2008 at 7:24 am MST, 2 December 2008 at 6:40 am MST, 3 December 2008 at 6:53 MST, 22 December 2008 at 12:48 pm MST, 30 December 2008 at 6:11 am MST, 3 January 2009 at 12:06 pm MST, 6 January 2009 at 5:42 am MST, 13 January 2009 from 10:24 am MST to 2:40 pm MST, 20 January 2009 at 5:49 am MST, 22 January 2009 from 3:00 pm EST to 5:30 pm EST."

On 17 February 2009, Comeast faxed back a response (dated 13 February 2009) advising their log files were, "either incomplete or contained an error" resulting in Comeast's inability to identify the subscriber. I again contacted (b)(6), (b)(7)c who advised that I would need a date after the original summons issued to Comeast as the subscriber would have been required to call in to register the modern.

#### Electronic Surveillance Cambility Assessment Response SSAb)(6), (b)(7)RAC/Ft. Pierce 18 August 2009

I advised (6), (b)(7) that the subject was online at that moment from the same IP address and that I would send an updated summons.

On 19 February 2009, a Customs Summons was faxed to Comcast requesting: "Any and all records regarding the name, service and/or billing address; connection records or records of session times and durations; length of service (including start date) and types of service utilized; telephone or instrument number (including MAC address) or other subscriber number or identity including any temporarily assigned network address (including current IP address); means and source of payment for such service (including any credit card or bank account information) for the account(s) utilizing IP address (b)(7)e from 10 February 2009 at 3:51 pm EST to present."

On 25 February 2009, Comcast faxed back a response (dated 20 February 2009) including the subject's subscriber information, but no IP history or logs. I contacted (b)(6), (b)(7) requesting the IP logs(b)(6), (b)(7) referred the matter to her supervisor who advised that the language in the summons did not include the term "IP history". I directed her attention to the language, "connection records or records of session times and durations" The supervisor (name unknown) advised that in Comcast's opinion, "connection records or records of session times and durations" did not include IP history. I asked if I needed to send them yet another summons for the IP history. The supervisor advised that in this single instance, she would comply with the summons in hand.

On 27 February 2009, I received the IP history log from Comcast. The log indicated that the subject was issued the same IP address, (b)(7)e from 28 August 2008 to 26 February 2009. The IP log contradicted information provided by the Comcast Legal Response Center regarding Comcast's ability to identify the subscriber. It does not appear that the subscriber was ever disconnected and forced to contact Comcast. On its face, there does not seem to be a reason for Comcast's failure to return the information requested in the original summons.

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(b)(6), (b)(7)c



#### Return via FAX: (703) - 652 - 2559 ELSUR Negompliance incident Report

	(b)(6), (b)(7)c	ICE SACMENY	ORK	<b>648-250</b> (6), (b)(7)	
	Contact Nume	Age		Phone (12)	458-7890)
1.	Did you use ELSUR in your	investigation? 🕢 Ye	B (No to question #\$	O HO (go to quest	lon 80)
2.	What was the reason for not O Cost 8	Cassion door not not not	icans to LE f to provide access to LE us tempt (e.g. receiler)	to question #13)  Other	
<b>5.</b>	Date of Order: 08/20/2009 (mm) / (d	Car ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( (	(b)(7)e		—(chiganet)
4,	Type of Electronic Survailler  O 2703(4) Order	O Other		race Ø Title III	
<b>5.</b>	Telephone/Communication	Company Name: <u>T.Mol</u>	rite		
<b>B.</b>	Service Type:  (2) Whether Minefess (3) YOUP (3) EMANAGES Service (4) Char	Air - te - Circumi Carlott Messaging Provi	O Satellie der O Fiber To The Home O informat Service/Pur	OMI · OMI	de - DOL - 18P MX 18 - Backel Nativorking
<b>7.</b>	Type of Investigation:  (i) Dreg (ii) Organized Crime (iv) Violent Orlens	Computer Offine Fugilise White-culler	O Hordalta O Public Corruption O Other Money Later	Ŏ Ter	espida redera
8.	if the talephane/communical order, what ELSUR evidence © Communical	lion service provider was a was missing? O Mensiyng Internal	•	sartial compliance w Lecton information	th the ELSUR
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## ELSUR Noncompliance Incident Report Comments Page

On 8/23/2009 the case agent called T-mobile to activate pracision locate on the same target.			
Agent was told that they didn't get the renewal	order that I previously faxed on 8/20/2009.		
catled T-Mobile ar(b)(6), (b)(7)camediately put ti	he case back up after I re-faxed the court order.		
l asix(5)(6), (b)(7)3d his superviso(b)(6), (b)(7)3	ny couldn't their company fax or email an acknowledgemen		
when they receive an order. They replied that	they only do it the first time on a new order and not for		
renewals. They further said they would bring it	up with their supervisors. This tent the first time that		
T-Mobile has lost an order that was fexed to th	em, though in the past it was for pan register orders.		