JFLCC Threat Working Group
(Operation Faithful Patriot)
271000ROCT18

Overall Classification: UNCLASSIFIED//FOUO///LES
Sister Components:
- US Air Force North (USAFNORTH)
- US Navy North (USNAVNORTH)
- US Marine Forces North (USMARFORNORTH)

Invited Agencies:
- ARNG
- HQDA G34
- OPMG
- USNORTHCOM J34

ACOM:
- FORSCOM
- TRADOC
- AMC

ASCC:
- ARCENT
- ARCYBER
- ARSOUTH
- USASOC
- SMDC/ARSTRAT
- USARAK

DRU:
- ANC
- ATEC
ADMIN NOTES (PM/PD)
OPENING REMARKS (PM/G2)
THREAT FUSION ASSESSMENT (G2/LEIB)
OPERATIONS UPDATE (USARNORTH STAFF)
OPERATIONS UPDATE (SCCs)
OPERATIONS UPDATE (ACOMs, ASCCs, DRUs)
OPERATIONS UPDATE (SUBORDINATE COMMANDS)
OPERATIONS UPDATE (INVITED AGENCIES)
FPCON REVIEW (TWG)
VULNERABILITY DISCUSSION & MITIGATION MEASURES (TWG)
TWG RFIs
ALIBIS
CLOSING REMARKS (PM/G2)
• TWG Physical Location: PM/PD

• Dial-In POC:

• SIPR Discussion to Follow unclassified discussion

• Due Outs:

  ✓ PM/PD:
    • Push threat products to JFLCC-FWD and assist in JRSOI threat brief (LEIB)
    • Create Operational Environment picture relating to threat

    • Identify JFLCC critical assets/missions to add to Vulnerability Assessment. (All)
    • JFLCC-FWD Push OPSEC brief to JRSO&I OPR (3rd ESC)
    • Establish baseline for Indications & Warnings
RFI TRACKER

**NCJ34-1**: QRF training to employ the equipment and status of the equipment on hand.

**NCJ34-2**: Other NL capability resident in the force that has been allocated for the SW border mission.

**NCJ34-3**: Any significant NLW within the force not noted here

**NCJ34-4**: What is the level of NLW/Riot control training with employing force?

**NCJ34-5**: Will equipment be returned to DoD?

**NCJ34-6**: What is QRF/RF NLW status (equipment and training)

**NCJ34-7**: What is the trigger to deploy and employ QRF in NL capacity
OPENING REMARKS
The Office of Field Operations is responsible for the POE and maintains Field Offices in the region to provide direction to the POE.

USBP is responsible for border security enforcement between and around the POE and are oriented geographically in sectors.
THREAT FUSION CENTER ASSESSMENT (G2/LEIB)
FPIR 1: When and where will criminal entities pose a threat to T-10 Forces in the JOA?

FPIR 2: When and where will unregulated militias pose a threat to T-10 Forces in the JOA?

FPIR 3: When and where will protesters or anarchists pose a threat to T-10 Forces in the JOA or CONUS?
Operational Environment:
Migrant Caravan Overview

(U//FOUO//LES) G2 Assessment: Four large migrant caravans, originating from Honduras and consisting of approximately 7,000 people, are transiting through Mexico in an effort to enter the US. Based on historic trends, it is assessed that only a small percentage of the migrants will likely reach the border.

(Migrant Caravans)
Composition
- Approximately 7,000 migrants; 4 x total groups
- 60% reportedly Honduran; remaining majority from Guatemala, El Salvador, and Nicaragua
- Limited #s of Bangladeshi, Haitian, and African (NFI) individuals

Disposition
- 1st group located in Mapastepec, Chiapas
- Time-phased analysis:
  - ~15 days to Matamoros, Tamaulipas
  - ~28 days to Nogales, Sonora
  - ~30 days to Tijuana, Baja California

Historical Analysis – Assessed Trend
- ~20% of individuals will make entire journey

Legend
- Historical Routes
- Caravan Stop
- Assessed Path
- Migrant Decision Points
- TCO Area of Concern

MLCOA: Caravan dwindles as it nears US; limited TCO exploitation and no terrorist infiltration; balloon effect on smuggling
MDCOA: Caravan grows markedly; terrorists or FISS exploit; TCOs upset by DoD efforts – ↑ cross border engagements

Historical Routes
Caravan Stop
Assessed Path
Migrant Decision Points
TCO Area of Concern

Honduran Caravan Route

As of 25 Oct 2018
OPERATIONS UPDATE
(USARNORTH STAFF)

G-3
G-4
G-5
G-6
G-8
PAO
Surgeon
SJA
ENG
PM/PD
  LEIB
  PPD
  RM
  OPS
DoD personnel may be assigned responsibilities that result in direct contact with migrants and U.S. citizens (protestors).
Communication Concept of Support SWB

Communication Assets:
63rd ESB: BPT provide assemblages as directed by JFLCC
JCSE - PTDO:
• 2 person C4I Planning Team
• Light package (8 users)
• Standard (40 users)
• Deployable Joint Command and Control CORE (DJC2) (60 users) (austere environment) (C-17 x 3)
• DJC2 augmented by 63rd 1x-CPN to meet 100 user requirement

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</table>

*63 ESB has Manning for 30 nodes
Mission: NLT 30 October, 2018, USARNORTH provides Role II medical deployable units to triage and treat up to 1,000 personnel per 24 hours and BPT stabilize and prepare injured personnel for commercial transport to civilian medical facilities (as necessary) ISO CBP’s southwest border efforts.

Concept of Support: USARNORTH assigned and allocated sustainment forces positioned within the JOA will receive immediate treatment at closest facility and further evacuated to next level of care as required. MTFs included: Camp Pendleton; NAF El Centro; NB San Diego; NB Point Loma; Fort Huachuca; Davis Montham AFB; Fort Bliss, Corpus Christi Naval Base.
Authorities

- **Title 18 U.S.C. § 1385, Posse Comitatus Act**
  - DoDI 3025.21, Defense Support of Civilian Law Enforcement Agencies (CLEA)
  - Applies to all Title 10 personnel
  - Prohibits “direct/active” support to CLEA
    - Protection, security, search, arrest, interrogation
  - Constitutional or Act of Congress exception

- **POTUS’s Inherent Authority exception**
  - Articles II and IV of the Constitution
  - Protect federal property, functions, and personnel
  - “Military personnel to provide federal, state, and local police with assistance that is necessary to protect CBP personnel as they perform their federal functions.”

- **Title 10 U.S.C. §§ 271-279, Military Support to CLEA exception**
  - Permits “indirect/passive” support to CLEA
    - Transportation, expert advice, loan of equipment, facilities

- **Title 6 U.S.C. § 455(b), Participation of Members of the Armed Forces exception**
  - Homeland Security Act of 2002
  - Cooperative agreement between SecDHS and a Service Secretary
  - To “detail” service members who may perform “direct/active” support for SecDHS
  - No Service C2 over “detailed” service members
SRUF and Arming

• **Standing Rules for the Use of Force (SRUF)**
  • CJCSI 3121.01B and the DSCA EXORD
  • SecDef-approved rules
  • Applies to all Title 10 personnel and all DCSA missions
  • Commanders WILL ensure all unit personnel are briefed on the SRUF BEFORE deployment from home station
  • Commander’s SRUF responsibilities

• **Arming**
  • SecDef is weapons-carrying approval authority
    • Single exception for law enforcement, force protection, and security personnel
  • Combatant Commander is arming levels/weapons status approval authority

• **General Order #1**
  • Conduct prejudicial to good order and discipline
  • Measures that will enhance force protection
  • Published by Combatant Commander
  • Published by JFLCC Commander
Themes:
• DHS is the lead agency for U.S. border security.
• DHS has requested DOD assistance to provide temporary mission-enhancing capabilities to CBP personnel working along the Southwest Border for approximately 45 days, beginning on or about October 30, 2018.
• DOD has a long history of support for DHS and CBP in their mission to secure the U.S. border. DOD has a wide range of capabilities that can be used to support DHS.

Information Environment (IE) Analysis (G3):
• IE is increasingly competitive, combative, & politically charged
• IE Key Characteristics:
  • Time: Mid-term elections NOV 06 will be dominant driver of competing narratives and increase competitive and combative nature of IE
  • Reach: Due to reach and implication, messaging and requirements will be top-down driven
  • Multi-lingual: Any deterrence messaging will require translation and cultural interpretation
  • Local Nexus: An otherwise national issue could have a local nexus for ARNORTH in San Antonio

Planned Coverage:
• 89th MP Bde training
• (T) Home station coverage of units preparing to deploy
• (T) Coverage of JR SOI preparation, JR SOI and mission-specific training
• (T) TBD coverage upon arrival at POE (pending DoD/DHS guidance)
SWB
Brownsville PoE
SWB
Nogales PoE

Legend
- U.S. Ports of Entry
- GSA Owned or Leased
- ARNG Location
- Mexico_US_Border

NORTHCOM’s Theater Army
OPERATIONS UPDATES
(SCCs)
OPERATIONS UPDATES
(ACOMs/ASCCs/DRUs)
OPERATIONS UPDATES
(Subordinate Commands)
OPERATIONS UPDATES
(Invited Agencies)
FPCON REVIEW
# USNORTHCOM FPCON Baseline

(as of 14 NOV 17)

<table>
<thead>
<tr>
<th>MEASURE TYPE</th>
<th>CONUS + (AK, PR, USVI, DC)</th>
<th>ALL OTHER COUNTRIES (EXCEPT MEXICO)</th>
<th>MEXICO*</th>
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<tbody>
<tr>
<td>NORTHCOM AOR BASELINE FPCON</td>
<td>BRAVO</td>
<td>ALPHA</td>
<td>BRAVO</td>
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<tr>
<td>USARNORTH OPORD 18-004 (App 9, Annex C)</td>
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**NOTE 1:** FPCON measures are mandatory and cumulative (e.g. all DOD FPCON NORMAL, ALPHA, and BRAVO measures must be implemented for FPCON BRAVO)

**NOTE 2:** Requests for relief from DOD FPCON mandatory measures must be approved by the NORTHCOM CDR

**Shipboard FPCON Measures**
USARNORTH OPORD 18-004 (Tab C, App 9, Annex C)

**Deployed/Traveler**
USARNORTH OPORD 18-004 (Tab D, App 9, Annex C)

**Force Health Protection**
USARNORTH OPORD 18-004 (Tab E, App 9, Annex C)

**CBRN**
USARNORTH OPORD 18-004 (Tab F, App 9, Annex C)

**USNORTHCOM AOR-SPECIFIC SUPPLEMENTAL FPCON GROUP MEASURES**
USARNORTH OPORD 18-004 (Tab B, App 9, Annex C)

**GROUP 1**
(Perimeter w/ Security)

- NORMAL (all measures)
  - 1-B-1
  - 1-B-8

**GROUP 2**
(No Perimeter w/ Security)

- NORMAL (all measures)
  - 2-B-1
  - 2-B-4
  - 2-B-5
  - 2-B-6

**GROUP 3**
(Perimeter w/o Security)

- NORMAL (all measures)
  - 3-B-1
  - 3-B-4
  - 3-B-5
  - 3-B-6

**GROUP 4**
(No Perimeter w/o Security)

- NORMAL (all measures)
  - 4-B-1
  - 4-B-4
  - 4-B-5
  - 4-B-6

**NOTE 3:** Waiver approval authority for GCC supplemental FPCON measures (Group-Specific, Shipboard, Deployed/Traveler, Force Health Protection, CBRN) delegated to ACOM/ASC/CDRU commanders – may be further delegated to Senior Commanders (IAR AR 600-20) but not below the GO/SES Level

*See Mexico Travel Warning from DoS: https://travel.state.gov/content/travel/en/traveladvisories/traveladvisories/mexico-travel-advisory.html
VULNERABILITY DISCUSSION

&

MITIGATION MEASURES

NORTHCOM's Theater Army
Criminal Threat Response Continuum

Criminal Threat

- Enhance Physical Security
- Develop plan of action for emergencies/all hazards.
- Identify protected and safe areas
- Establish liaison with local LEA.
- Implement “buddy rule” for all movement.
- Check vehicles for IEDs or tampering.
- Park vehicles in secure areas
- Vary routes & routines.
- Determine & avoid high-risk areas & be cautious of mingling with crowd

- MA/RFA include security POC and security availability
- Coordinate with local law enforcement
- Delay task execution if insufficient security
- Coordinate for T32 / SAD security forces
- Considering withdrawing from vulnerable locations.
- Refrain from wearing military uniforms in non-secure areas.

- Coordinate security with state and local LEA
- Request ESF-13 FLEO support
- Arming of general DOD forces
- Move to a protected area.
- Minimize, cancel or delay all non-essential movement.
- Arming of DOD T10 security forces IRT DODD 5210.56
## TWG Recommendations

<table>
<thead>
<tr>
<th>Threat/Incident</th>
<th>Asset/Criticality</th>
<th>Vulnerability Assessment</th>
<th>Risk</th>
<th>TWG Recommendation</th>
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<tr>
<td><strong>Post-Storm Surge</strong></td>
<td><strong>JFLCC</strong></td>
<td>TBD</td>
<td>TBD</td>
<td><strong>RETAIN CURRENT FPCON POSTURE IN NORTHCOM AOR</strong></td>
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<td>POE1: Brownsville, TX</td>
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<td><strong>Continue to Monitor Situation</strong></td>
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<td>POE2: McAllen, TX</td>
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<td><strong>Publish all IRs immediately through JFLCC FRAGOS</strong></td>
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<td>e. Insider Threat</td>
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## TWG Submitted RFIs

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ALIBIS
CLOSING REMARKS